

**S T A T U T O R Y   I N S T R U M E N T S**

**2017 No. 44.**

**THE UGANDA NATIONAL ROADS AUTHORITY (GENERAL)  
REGULATIONS, 2017.**

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# STATUTORY INSTRUMENTS

2017 No. 44.

## **The Uganda National Roads Authority (General) Regulations, 2017.**

*(Under section 37 of the Uganda National Roads Authority Act, 2006,  
Act No. 15 of 2006)*

IN EXERCISE of the powers conferred upon the Minister responsible for roads by section 37 of the Uganda National Roads Authority Act, 2006, and on the recommendation of the Board, these Regulations are made this 24th day of July, 2017.

### PART I—PRELIMINARY

#### **1. Title.**

These Regulations may be cited as the Uganda National Roads Authority (General) Regulations, 2017.

#### **2. Application.**

These Regulations apply to a national road, road reserve on a national road and ferry landing facility.

#### **3. Purpose of Regulations.**

The purpose of these Regulations is to provide for—

- (a) a clear and transparent framework for the use of national roads, road reserves and ferry landing facilities;
- (b) the installation of traffic control devices;
- (c) the carrying out of activities on national roads; including the temporary use of the roads, road reserves and ferry landing facilities for social, economic and political activities;
- (d) the keeping by the Authority of an up-to-date register of usage of road reserves; and
- (e) the requirements and obligations of contractors.

#### **4. Interpretation.**

In these Regulations, unless the context otherwise requires—

“Act” means the Uganda National Roads Authority Act, 2006;

“access road” means a national road affording access to a national road;

“adjoining land” means land touching or having a common point with a national road;

“advertisement” means any visible representation of a word, logo, name, letter, figure, object, mark, symbol, abbreviation, light or any combination thereof with the object of transferring information which is visible from any street or public place, but does not include a road traffic sign;

“advertiser” means a person whose product or service is being advertised, or whose name or image is mentioned or promoted in an advertisement;

“billboard” means a structure or object erected or placed to display an advertisement;

“Board” means the Board of Directors appointed under section 8 of the Act;

“Authority” means the Uganda National Roads Authority established by section 5 of the Act;

“building line” means an imaginary line prescribing the minimum distance of any building or proposed building from the boundary of a road reserve;

“carriageway” means a portion of a national road, including the various traffic lanes and auxiliary lanes but excludes shoulders;

“currency point” has the value assigned to it in Schedule 1;

“driver” means—

- (a) in relation to a motor vehicle; a person who drives or attempts to drive or is in charge of a motor vehicle or other vehicle including a cycle or an instructor of a learner driver;
- (b) in relation to animals; a person who guides cattle, singly or in herds, flocks or draught, pack or saddle animals on a national road; and
- (c) in relation to a towed vehicle, a person who drives the towing vehicle;

“Executive Director” means the Executive Director of the Authority;

“ferry landing facility” includes the landing jetty, parking lot, compound and building used for the ferry operations;

“Minister” means the Minister responsible for roads;

“national road” means a road managed by the Uganda National Roads Authority in accordance with the Act;

“owner of land” means a person who owns land in accordance with the Land Act;

“pedestrian” means a person travelling on foot, whether walking or running and includes a pedestrian with a disability using mobility devices such as crutches, calipers, wheelchairs or sensory devices such as white canes, low vision devices or hearing aids;

“registered engineer” means an engineer registered under the Engineers Registration Act;

“road” means any highway and any other road to which the public have access and includes—

- (a) a bridge over which a road passes;
- (b) a ferry as declared by the Minister under the Ferries Act;  
or
- (c) a ship, as defined in the Inland Water Transport (Control) Act;

“road construction” means an activity undertaken to create or improve a road, road pavement structure or road furniture;

“road furniture” means a fixture or structure on the road or within the road reserve intended to provide information or safety to a road user and includes a traffic light, sign post, traffic sign, guard rail, fence, marker post, reflector or centre-line pad;

“road reserve” means the area bounded by imaginary lines as prescribed under the Roads Act;

“roadside station” means a facility along an expressway, class A national road or landing site and includes toilets, bathrooms, parking yards, restaurants, mini groceries, supermarkets, garages and resting centres;

“traffic sign” means any object or device, whether fixed or portable, for conveying to traffic, warnings, information, requirements, restrictions or prohibitions of any description and includes any line or mark on a national road for conveying the warnings, information, requirements, restrictions or prohibitions;

“utility” includes infrastructure for communications, electric supply, gas supply, oil pipelines, sewers or water supply;

“vehicle” includes a machine or implement of any kind drawn or propelled along a national road; whether by animal, mechanical, electrical or other motive power.

**5. Road management.**

(1) The Authority is responsible for the development, maintenance and management of the national road network.

(2) The Authority shall establish an information and management system and processes and procedures for the efficient and effective management of the national road network.

(3) The Authority shall provide and maintain facilities along the national road network for the convenience, information and safety of road users.

**6. Prevention of obstruction.**

(1) The Authority shall regulate any activity undertaken along a national road, road reserve or ferry landing facility.

(2) A person who intends to undertake an activity on a national road, road reserve or ferry landing facility shall obtain a permit from the Authority.

(3) The activities regulated under subregulations (1) and (2) include—

- (a) installation of billboards or other signage;
- (b) installation of infrastructure for utilities;
- (c) collection of revenue along a national road, except for road tolls prescribed under any law;
- (d) trading or operating a market along a national road; or
- (e) installation of flashing lights directed to a national road.

(4) The Authority shall, where it finds an obstruction or an unauthorised structure or item on a national road, road reserve or ferry landing facility, issue a notice requiring the person responsible for the obstruction to remove the obstruction or unauthorised structure or item immediately; but in any case, not later than forty eight hours from the date of the notification.



(5) Where a person notified under subregulation (4) does not remove the obstruction within the period specified in the notice, the Authority shall cause the obstruction to be removed at the cost of the person responsible for the obstruction.

**7. Erection of structures and other works on, near, under or above a national road, road reserve or ferry landing facility.**

(1) A person shall not, except with the written approval of the Authority—

- (a) erect, construct or lay anything on, near, under or above a national road, road reserve or ferry landing facility; or
- (b) make any structural alteration or addition to a structure situated on, near, under or above the surface of a national road, road reserve or ferry landing facility.

(2) The Authority may, after due diligence grant approval for an activity under subregulation (1) and may, in granting the approval, prescribe—

- (a) the specifications to which the structure, alteration or addition for which a permit is sought, shall comply;
- (b) the manner and conditions under which the structure, alteration or addition may be erected, constructed, laid, established or made; and
- (c) the obligations to be fulfilled by the applicant.

(3) An application for an approval to erect, construct or lay a structure or carry out other works on a national road, road reserve or ferry landing facility shall be made to the Authority in writing and shall be accompanied with the fee prescribed in Schedule 2.

(4) An application under subregulation (3) shall describe in detail the purpose and full extent of the works to be carried out on, near, under or above a national road, road reserve or ferry landing facility and shall be in the form set out in Schedule 3.

(5) The Authority may by notice in writing direct a person who, without the approval required in subregulation (1) or contrary to any condition given under this regulation, erects, constructs, lays or establishes a structure or makes a structural alteration or addition to a structure, to remove the structure, alteration or addition within a period specified in the notice.

(6) Where a person fails to comply with a notice issued under subregulation (5), the Authority may remove the structure, alteration or addition at the cost of the person responsible.

(7) The Authority may, subject to any other applicable law, remove any structure erected on a national road, road reserve or ferry landing facility prior to the road being declared a national road.

(8) A person who, upon grant of an approval under subregulation (2), in erecting the structure or other works, causes damage to a national road by such construction shall be liable to pay the costs of reinstating the road, road reserve or ferry landing facility to its original state or repairing the damage as determined by the Authority.

(9) A person who contravenes this regulation commits an offence and is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding twenty-four months or both and in the case of a continuing contravention, is liable to an additional fine not exceeding five currency points in respect of each day or part of a day on which the offence continues.

## **8. Information on the national road network.**

(1) The Authority shall keep a register of the national road network specifying the name, classification, length, surface type and condition of each national road.

(2) The Authority shall annually publish the national road network in the Gazette.

## **9. Access to national road.**

(1) The Authority shall restrict right of access roads to the national road network from roadside developments, properties and surrounding roads.

(2) A person shall not construct, maintain or alter an access road to or from a national road without a written approval of the Authority and in accordance with any specifications approved by the Authority.

(3) The specifications issued under subregulation (2) shall conform to the geometric standards issued by the Minister.

(4) A person who owns an access road adjoining to a national road shall ensure that the access road has appropriate drainage.

(5) A person constructing and managing an access road shall ensure that the access road does not drain or feed silt, solid waste or sewerage onto a national road.

(6) A person who contravenes this regulation commits an offence and is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding twenty-four months or both, and in the case of a continuing contravention, is liable to an additional fine not exceeding five currency points in respect of each day or part of day on which the offence continues.

### PART III—MANAGEMENT OF ROAD RESERVES AND FERRY LANDING FACILITIES.

#### **10. Role of the Authority in management of road reserves and ferry landing facilities.**

(1) The Authority is responsible for the regulation of the use of road reserves on national roads and ferry landing facilities.

(2) For purposes of subregulation (1) the Authority shall—

- (a) manage and control the use of road reserves and ferry landing facilities;
- (b) approve the specifications and procedures for the design, construction and erecting of billboards and other kinds of signage;
- (c) establish and maintain a data bank of advertising sites and other infrastructure on the national road network and ferry landing facilities;

- (d) authorise the construction and maintenance of facilities within the road reserves or ferry landing facilities and monitor compliance with approved specifications;
- (e) determine commercial charge out rates for advertisement;
- (f) maintain an up-to-date register of all approved outdoor advertising tools and their locations;
- (g) maintain a register of approved advertising firms;
- (h) monitor all outdoor advertising activities to ensure compliance with the policy, these Regulations and guidelines issued by the Authority;
- (i) prescribe and enforce standards for each category of advertising; and
- (j) perform any other duties related to outdoor advertising on the national road network and ferry landing facilities.

(3) The Authority may provide temporary space for the placement of—

- (a) billboards and other signage by persons seeking to advertise; and
- (b) pipes, cables, poles or ducts for installation of utilities and other infrastructure.

(4) The Authority shall educate the public on the different limits or boundaries of a road reserve, proper use of a road reserve and the procedure for application for the use of road reserve on a national road or ferry landing facility.

## **11. Road reserve on national road and ferry landing facility to be kept clear.**

(1) A road reserve on a national road or ferry landing facility shall be exclusively used for national road development, expansion, tree planting, beautification or any other road related activity.

(2) Notwithstanding subregulation (1), the Authority may, in writing, permit any person or authority to use the road reserve on a national road or ferry landing facility temporarily for any approved activity, including infrastructure for utilities and advertisements.

(3) A permit to use a road reserve or ferry landing facility under subregulation (2) shall only be granted where the use does not hinder any further use and development of the road reserve by the Authority.

(4) Where the Authority requires to use a road reserve on a national road or ferry landing facility, the Authority shall notify any person permitted under these Regulations to use the road reserve, to remove the structure, billboard, signage or infrastructure for utilities or any other development or stop any activity within a period specified in the notice and restore the area to a standard acceptable to the Authority at the permitted person's cost.

(5) A person permitted to use a road reserve or ferry landing facility under these Regulations whose activity causes or is likely to cause damage to the road, road furniture or the surrounding environment shall—

- (a) where damage is done to a road or road furniture—
  - (i) restore the damaged road or road furniture; or
  - (ii) meet the cost of restoration of the road or road furniture to its original state and condition,

in accordance with the road technical specifications and standards provided by the Authority; and

- (b) where damage is done to the surrounding environment of the road reserve on a national road or ferry landing facility, restore the environment to its previous state and condition in accordance with the National Environment Act and regulations made under that Act.

(6) For the purposes of this regulation “approved activity” includes—

- (a) outdoor advertising signs erected on or over a national road, ferry or ferry landing facility;
- (b) infrastructure for utilities; and
- (c) other temporary structures, including roadside stations.

## **12. Road Infrastructure Committee.**

(1) The Authority shall establish a Road Infrastructure Committee within the Authority to consider and approve applications for temporary use of a national road, road reserve on a national road or ferry landing facility.

(2) The Committee established under subregulation (1) shall consist of employees of the Authority designated by the Executive Director with the approval of the Board.

(3) A member of the committee designated under subregulation (1) shall hold office for two years and is eligible for reappointment for one further term.

(4) Notwithstanding subregulation (1), the Road Infrastructure Committee shall—

- (a) consider applications to register advertising firms;
- (b) ensure that materials used for billboards and other signage are approved by a relevant authority after taking into account the safety, visual, environmental, technical and legal implications;
- (c) ensure that messages on advertising signage are objective, decent and sensitive in content and comply with applicable laws;
- (d) ensure that the billboards or signage used comply with the requirements provided in the policy and guidelines issued by the Authority;

- (e) consider applications for installation of infrastructure on national roads, road reserves and ferry landing facilities; and
- (f) perform any other function as the Executive Director may determine.

### **13. Registration of advertising firms.**

(1) A person who intends to advertise as an advertising firm along a national road, road reserve or ferry landing facility shall apply to the Authority to be registered.

(2) An application under subregulation (1) shall be in the form specified in Schedule 4 and shall be accompanied by—

- (a) a certificate of incorporation or any other proof of registration;
- (b) the memorandum and articles of association, constitution, partnership deed or any other legal document acceptable to the Authority, clearly stating that the firm is registered to carry out outdoor advertising;
- (c) a trading licence;
- (d) tax clearance certificate from the Uganda Revenue Authority;
- (e) evidence of payment of the registration fee prescribed in Schedule 2; and
- (f) any other document that the Authority may deem necessary.

### **14. Application by advertising firms.**

(1) A person who wishes to place an advertisement on a national road, road reserve or ferry landing facility and is registered in accordance with regulation 13, shall apply to the Authority for a permit.

(2) An application referred to in subregulation (1) shall be in the form set out in Schedule 3 and shall state—

- (a) the name and address of the applicant;
- (b) the proposed location;
- (c) the size of the billboard or signage;
- (d) the materials to be used for the billboard or signage; and
- (e) the method of construction and maintenance of the billboard or signage.

(3) The Road Infrastructure Committee shall review the application and communicate its decision to the applicant within 30 days from the date of submission of the application.

(4) Where the application is approved, the Authority shall issue a permit to the advertising firm upon payment of a fee prescribed in Schedule 2.

(5) A permit for the placement of billboards and other advertising tools including banners shall be in the form set out in Schedule 5.

(6) A permit issued under this regulation shall be valid for one year, three years or five years as the Authority may determine and may be renewed in accordance with subregulation (7).

(7) An application for renewal shall be made to the Authority at least sixty days before the expiry of the permit and shall be accompanied with—

- (a) the current permit;
- (b) the requirements in subregulation (2), where there is any change in particulars;
- (c) the fees prescribed in Schedule 2; and
- (d) any other information the Authority may require.

(8) The Authority may suspend or cancel a permit where the person authorised contravenes these Regulations or the conditions set out in the permit.



### **15. Application by individuals and other entities.**

(1) Notwithstanding regulation 14, the Authority may permit an individual, business owner, non-governmental organisation or any other person to place an advertisement on a national road, road reserve or ferry landing facility.

(2) An application to use a national road, road reserve or ferry landing facility by a person referred to in subregulation (1) shall follow the procedure stipulated in regulation 14(3), (4), (5), (6) and (7).

(3) A permit for the placement of billboards and other advertising tools, including banners, shall be in the form set out in Schedule 5.

### **16. Inspection of proposed site.**

The Authority shall, before approving an application for a permit for temporary use of a national road, road reserve or ferry landing facility, inspect the proposed site.

### **17. Priority of billboards or signage.**

The Authority shall, in approving an application for the placement of a billboard or signage, give priority to a sign or billboard aimed at directing and locating social services and facilities including schools, police stations, health facilities, and administrative centers.

### **18. Classification of national roads, road reserves and ferry landing facilities for purposes of placing advertisements.**

(1) An advertisement placed on a national road, road reserve or ferry landing facility shall follow the classification based on traffic volumes in accordance with Schedule 6.

(2) The fees charged for an advertisement or signage on a national road, road reserve or ferry landing facility shall be as prescribed in Schedule 2.

(3) An applicant for the temporary use of a national road, road reserve or ferry landing facility shall be responsible for any damage, compensation or any other costs and liabilities arising from any claim based on or caused by the activities of their employees or the structure approved.

## **19. Content on billboards or other signage.**

An advertiser shall ensure that the message on a billboard or other signage complies with the applicable laws of Uganda and standards issued by the Uganda National Bureau of Standards.

## **20. Requirements for placement of billboards.**

(1) Billboards along a national road or road reserve with a speed limit of up to 50 kph, shall be at least 200 metres apart from each other, on the same side of the road.

(2) Billboards along a national road or road reserve with a speed limit of up to 100 kph, shall be at least 500 metres apart from each other, on the same side of the road.

(3) All advertisements shall comply with the quality and safety requirements prescribed under these Regulations.

(4) The Authority shall determine the number of billboards that may be erected at road intersections on a national road or road reserve.

## **21. Design and construction.**

A person authorised to erect a billboard or signage on a national road, road reserve or ferry landing facility shall ensure that the billboard or signage—

- (a) bears the name, branding and address of the owner;
- (b) is designed in conformity with the engineering standards and specifications of structures and materials issued by the Authority;
- (c) is rigidly and securely attached, supported or anchored in a safe manner so that unwanted movement in any direction is prevented;
- (d) is constructed to allow adequate clearance from ground level to permit free movement of pedestrians;

- (e) is designed, in case of structural elements and foundations, and constructed under the supervision of a registered engineer; and
- (f) is maintained in a good state of repair and safe condition.

## **22. Materials for billboards or other signage.**

All materials used for billboards and other signage shall be approved by the Road Infrastructure Committee taking into account visual, safety, environmental, technical and legal considerations.

## **23. Safety of billboards or other signage.**

(1) A billboard or other signage near signalised intersections shall not have red, amber or green as its main colours or any other colour which the Authority may deem unfit or which may constitute a road safety hazard.

(2) An advertiser shall ensure that—

- (a) the illumination of the billboard or other signage does not constitute a road safety hazard;
- (b) the disruption of traffic flow is minimised during erection or maintenance of billboards and other infrastructure on a national road, in the road reserve or ferry landing facility;
- (c) the billboard or other signage does not obstruct the view of motorists or pedestrians; and
- (d) a billboard of size 9 sq. metres and above is insured against injury or death to persons or damage to property.

## **24. Reference number.**

(1) The Authority shall allocate a reference number for each approved billboard or signage.

(2) The number referred to in subregulation (1) shall be unique and clearly reflected at the bottom of the left-hand corner on each billboard or other signage.

## **25. Monitoring and inspection.**

(1) The Authority or a person authorised by the Authority, may, at any time inspect any billboard or signage to ensure compliance with the conditions of the permit and these Regulations.

(2) A person who places an advertising tool or infrastructure on a national road, road reserve or ferry landing facility without a permit commits an offence and is be liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding twenty four months or both.

(3) The court may require the person convicted of an offence under subregulation (2) to remove the unauthorised billboard or other signage and restore the site to its original state.

## **26. Prohibited billboard or signage.**

The following are prohibited under these Regulations—

- (a) any billboard or signage which interferes with vehicular or pedestrian traffic or jeopardises public safety; or
- (b) any billboard or signage that obscures or is likely to obscure any other billboard or signage already erected on a national road, road reserve or ferry landing facility with the approval of the Authority.

## **27. Fees for usage of a national road, road reserve or ferry landing facility.**

The applicable fees for the temporary usage of a national road, road reserve or ferry landing facility shall be as prescribed in Schedule 2.

## **28. Criteria for determining fees for infrastructure for utilities.**

Subject to any other applicable law, the Authority shall, in determining the fees for infrastructure for utilities, take into consideration the length and location of the infrastructure for the utilities.

## **29. Liability.**

An advertiser shall be responsible for any damage, compensation or any other costs and liabilities arising from any claim based on or caused by the activities related to the placement of the billboard or the structure or wording in the advertisement.

## **30. Right of Authority in relation to temporary usage of national road, road reserve or ferry landing facility.**

(1) The Authority reserves the right, in relation to temporary usage to remove any installation on a national road, road reserve or ferry landing facility upon giving notice of at least ninety days, or such other period as the Authority may determine to the advertiser or owner of the billboard, signage or utility.

(2) The removal of installations referred to in subregulation (1) shall be undertaken at the expense of the owner of the installation.

## **31. Prohibition of unfair competition.**

(1) The Authority shall not encourage activities which have or are intended to or are likely to have the effect of unfairly preventing, restricting or distorting competition in relation to any business activity relating to usage of a national road, road reserve or ferry landing facility.

(2) An act or omission that constitutes unfair competition under subregulation (1) includes—

- (a) dominant position which unfairly excludes or limits competition; or
- (b) entering into an agreement or engaging in any concerted practice which unfairly prevents, restricts or distorts competition.

## **32. Existing billboards, signage and utilities on national road, road reserve or ferry landing facility.**

(1) Subject to any applicable law regulating—

- (a) the construction, erecting, placing, maintaining or keeping on, over or under a national road of any telephone, electric poles or other poles, or any wires, fixtures or attachments; or
- (b) the constructing, erecting, placing, maintaining or keeping on, over or under any national road of any object or thing, whether or not of the kind mentioned under this regulation,

all poles, wires, fixtures and attachments placed on a national road before the commencement of these Regulations by any person, shall be required to conform to the requirements stipulated under these Regulations.

(2) A person owning an existing billboard, signage or utilities infrastructure shall within three months of coming into force of these Regulations comply with the requirements in subregulation (1).

(3) A person who contravenes subregulation (1), commits an offence and is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding twenty four months or both and in the case of a continuing contravention, is liable to an additional fine not exceeding five currency points in respect of each day or part of a day on which the offence continues.

### **33. Provision of roadside stations.**

(1) The Authority shall establish roadside stations for road users on expressways and class A national roads at every eighty kilometer interval or travel time of one and half hours, whichever comes first, and at landing sites including toilets, bathrooms, parking yards, restaurants, mini groceries, supermarkets, garages and resting centres.

(2) For each facility established under subregulation (1), the Authority shall work out the modality and the manner in which the facility shall be managed and operated.

(3) The Authority may collaborate with the relevant local government or with a private agency in the establishment of a roadside station.

**34. Erection, installation or interference with traffic sign.**

(1) A person shall not erect, display, place any traffic sign on a national road or interfere with, alter, deface or remove a traffic sign or traffic control device from a national road, in a national road reserve or ferry landing facility.

(2) For the purposes of subregulation (1), interference with the traffic sign or traffic control device shall include—

- (a) an imitation of a traffic sign or traffic control device;
- (b) installations that prevent an approaching driver or other road user from distinguishing the whole or any part of a traffic sign or traffic control device; or
- (c) installations that distract the attention of a driver or other road user from a traffic sign or traffic control device.

(3) A person who contravenes this regulation commits an offence and is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding twenty four months or both and in the case of a continuing contravention, is liable to an additional fine not exceeding five currency points in respect of each day or part of day on which the offence continues.

**35. Information on traffic signs.**

(1) The Authority may erect, display or place a traffic sign on a national road, road reserve or ferry landing site.

(2) A traffic sign erected, displayed or placed under this Part may, by the use of words, figures, symbols or any other means, indicate any of the following—

- (a) the time, day or circumstance when it applies or does not apply;
- (b) the length of road or area where it applies or does not apply;

- (c) the person to whom it applies or does not apply;
- (d) the vehicle to which it applies or does not apply; and
- (e) any other information that the Authority may deem necessary.

## PART V—MAINTENANCE OF NATIONAL ROAD NETWORK

### **36. Use of carriageway.**

(1) A driver shall not drive a vehicle on a pedestrian walkway, shoulder or central median of a national road.

(2) A person who contravenes this regulation commits an offence and is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding twenty four months or both and in addition, court may order the convicted person to repair the pedestrian walkway, carriageway, shoulder or central median in accordance with specifications provided by the Authority.

### **37. Traffic management during road construction or maintenance.**

(1) A contractor shall ensure proper traffic management and safety during construction and maintenance works on a national road and shall comply with the Safety at Road Works Code of Practice issued by the Authority.

(2) A person carrying out works on a national road shall place on the road being constructed or maintained, a traffic sign of appropriate size, colour or type indicating such prohibitions, restrictions or requirements relating to vehicular traffic as may be necessary or expedient during the road construction or maintenance.

(3) A traffic sign placed in accordance with subregulation (2) shall be removed as soon as the works on account of which the sign was placed are complete.

(4) A person who contravenes this regulation commits an offence and is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding twenty four months or both.



### **38. Contractor to ensure safe and healthy environment.**

(1) The Authority shall issue a taking-over certificate to a contractor who has a certificate of environmental and social compliance issued by the National Environment Management Authority.

(2) Notwithstanding subregulation (1), the contractor shall be responsible for any health and safety issues that may arise out of activities previously undertaken, for a period of one year after the issuance of take-over certificate.

(3) For purposes of subregulation (2), the contractor shall restore the environment, as near as possible, to the condition it was in before the activity or the Authority shall retain moneys due to the contractor to make good the damage occasioned.

### **39. Prevention of pollution during road works.**

A person carrying out works on a national road shall comply with the National Environment Act and other applicable law relating to the prevention and control of air, water and soil pollution and shall implement measures—

- (a) to control, prevent and otherwise minimise noise, atmospheric emissions, dust or nuisance from works, including auxiliary operations;
- (b) to ensure no spillage of oils, bitumen and other potentially polluting substances, whether used or unused;
- (c) for safe disposal of excreta and wastewater; and
- (d) to prevent soil erosion during works.

### **40. Safety at work zones.**

(1) A person carrying out works or maintaining a national road shall manage the works efficiently to ensure that safety is not compromised and that disruption is minimised.

(2) A person responsible for works on a national road, including the installation of infrastructure for utilities shall ensure that the works do not pose a danger to road users or cause road accidents.

(3) A person carrying out works on a national road shall—

- (a) put in place road signage to warn, inform and direct road users;
- (b) put in place convenience areas for workers with specific regard to gender and persons with disabilities; and
- (c) provide safety equipment for the workers on site.

#### **41. Quarries and borrow pits for national road construction.**

(1) A person who undertakes any works at a quarry or a borrow pit shall take precautions to prevent damage to the surrounding environment, crops, animals and harm to human beings.

(2) Notwithstanding subregulation (1), a person who undertakes any works at a quarry or borrow pit shall implement measures to restrict access to a quarry or borrow pit, including fencing.

#### **42. Occupational health and safety.**

A person who undertakes works on a national road shall ensure the health, safety and welfare at work of his or her employees on the site in accordance with the Occupational Safety and Health Act, 2006.

#### **43. Labour and working conditions.**

A person who undertakes works on a national road shall comply with all the applicable labour laws, regulations and standards relating to conditions of workers and shall—

- (a) provide employment contracts or agreements in accordance with the Employment Act, 2006;
- (b) respect fundamental rights of workers; including those related to hours of work, wages, overtime, leave, workers compensation and collective bargaining;

- (c) ensure non-discrimination on the basis of tribe, creed, color, ethnicity, nationality, religion or gender;
- (d) not employ a child;
- (e) provide workers with grievance redress mechanisms; and
- (f) ensure that employees that require work permits and professional practicing certificates possess valid work permits and practicing certificates.

#### **44. Provision of pedestrian walkways.**

The Authority shall provide proper and sufficient pedestrian walkways on national roads for the safety or usage by pedestrians.

### **PART VI—PROTECTION OF NATIONAL ROADS**

#### **45. Damage from water on land or interference with normal water flow.**

(1) An owner or occupant of land adjacent to a national road shall not drain or channel water from his or her land to flow onto a national road.

(2) The Authority or any person acting under the authority of the Authority, shall not drain or channel water from a national road to flow onto private land adjacent to a national road.

(3) An owner or occupant of land adjacent to a national road, who collects water upon his or her land and turns or allows such water to flow upon a national road or interferes with normal water flow is liable for damage to the national road, gutters, or drains occasioned by the water.

(4) A person who contravenes subregulation (1) or (2) commits an offence and is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding twenty four months or both and in the case of a continuing contravention, is liable to an additional fine not exceeding five currency points in respect of each day or part of a day on which the offence continues.

#### **46. Road furniture.**

The Authority shall erect and maintain road furniture along the national road network.

#### **47. Removal of broken-down vehicles.**

(1) A driver of a motor vehicle which has broken-down or is involved in an accident shall provide adequate warnings, at a distance of at least thirty meters from the place of the accident to ensure that it does not cause danger, obstruction or undue inconvenience to other road users and where the manner of parking is indicated by a sign post or marking on the road side, the driver shall park the vehicle or trailer in such a manner.

(2) A vehicle that has broken-down or is involved in a road accident on a national road shall be removed in accordance with the Traffic and Road Safety Act, 1998.

(3) A person who contravenes subregulation (1) or (2) commits an offence and is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding twenty four months or both and in the case of a continuing contravention, is liable to an additional fine not exceeding five hundred currency points in respect of each day or part of a day on which the offence continues.

### **PART VII—OFFENCES AND PENALTIES**

#### **48. Damaging national road.**

(1) A person who—

- (a) destroys, pulls up, defaces, breaks or damages any milestone, culvert, road furniture, pavement, dam or bridge;
- (b) places or throws any stones, broken bottles, bricks, sand, lime, dung, rubbish or any other material or scours a national road or drainage channel on a national road;
- (c) spills oil on a national road, ferry or pontoon;
- (d) drains or channels storm water or sewerage onto a national road;

- (e) places on a national road any substance that can damage the national road, bridge, ferry or pontoon,

commits an offence and is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding twenty four months or both and in the case of a continuing contravention, is liable to an additional fine not exceeding five currency points in respect of each day or part of a day on which the offence continues.

(2) A person who willfully or negligently damages a national road or road furniture commits an offence and is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding twenty four months or both.

(3) The court may, in addition to the penalty prescribed in subregulation (2), order a convicted person to pay to the Authority an amount equivalent to the amount of the damage caused, including the cost of repair or replacement in case of road furniture, the cost of road surfacing, road pavement, bridge railings, concrete or stone pitching in drains.

#### **49. Road humps.**

(1) A person who is not a contractor, shall not construct a road hump on a national road.

(2) A person who contravenes this regulation commits an offence and is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding twenty four months or both and in addition, court may order the convicted person to remove the road hump and restore the road to its original condition.

#### **50. Animal crossings and obstruction of national road.**

A person who—

- (a) tethers or causes to be tethered any animal on or near a national road causing obstruction or inconvenience to road users; or

- (b) turns or permits to be turned loose any animal upon a national road,

commits an offence and is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding twenty four months or both.

## **51. Abandoned vehicles or machinery.**

(1) A person shall not—

- (a) abandon a vehicle or machine or a part of a vehicle or machine on a national road, road reserve or ferry landing facility for more than six hours; or
- (b) without the written permission of the Authority or contrary to any condition imposed by the Authority, abandon, in a road reserve, a vehicle or machine.

(2) A person who contravenes subregulation (1) commits an offence and is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding twenty four months or both and in the case of a continuing contravention, is liable to an additional fine not exceeding five currency points in respect of each day or part of a day on which the offence continues.

(3) The Authority may remove an abandoned vehicle or machine or disused part of a vehicle or machine found on a national road, road reserve or ferry landing facility, and may recover the costs of the removal from the person who abandoned the vehicle, machine or part of a vehicle or machine on the national road, road reserve or ferry landing facility.

(4) Where an accident occurs as a result of an abandoned vehicle, the court may in addition to the penalty under subregulation (2), order the owner of the abandoned vehicle to compensate the victim of the accident.

## **52. Obstruction on national road.**

(1) A person who—

- (a) slaughters an animal on a national road;
- (b) leaves, places or allows any timber, stones, broken bottles, solid waste, garbage, bricks, sand, lime, dung or other material to fall on or over any road which obstructs the road or endangers road users or deposits rubbish, debris or other material; gaseous, liquid or solid on the national road;
- (c) places an obstruction in a drain, gutter, sluice or watercourse on a national road;
- (d) encroaches on a national road by making or causing to be made, without authority, any building, platform, hedge, ditch or fence or other obstruction;
- (e) prevents by a dam or obstruction, water flowing from the national road onto the adjoining land whether or not he or she is the owner or occupant of such land;
- (f) causes water to flow over the national road;
- (g) places or mixes construction materials on a national road;
- (h) dries food stuffs and seeds on a national road;
- (i) turns or permits to be turned loose any animal on a national road; or
- (j) unlawfully prevents any person or any vehicle from passing along a national road,

commits an offence and is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding twenty four months or both and in the case of a continuing contravention, is liable to an additional fine not exceeding five currency points in respect of each day or part of a day on which the offence continues.

(2) The court may, in addition to the penalty prescribed in subregulation (1), order a convicted person to pay to the Authority the cost of removing any obstruction or dam and of repairing any damage.

(3) Where an obstruction or dam is on land adjacent to a national road, the Authority or any person authorised by the Authority, may enter upon the land and remove the dam or obstruction or demolish the dam or obstruction.

### **53. Interference on national road.**

(1) A person commits an offence where he or she—

- (a) constructs or erects a building, billboard or unauthorised road sign which interferes with the proper function of any cutting, ditch or culvert constructed on a national road;
- (b) plants or causes to be planted, a tree or plant which interferes with the proper function of any cutting, ditch or culvert constructed on any national road, road reserve or ferry landing facility;
- (c) connects with a national road, a service road or entrance or means of access to any premises or place which interferes with the proper function of any cutting, ditch or culvert constructed on a national road;
- (d) encroaches on a national road, road reserve or ferry landing facility by making or erecting any building, fence, billboard or signage, temporary kiosk, ditch or other obstacles;
- (e) carries out a business activity on the shoulder of a national road, pedestrian walkway or road reserve without a permit from the Authority;
- (f) leaves, places or negligently allows to fall on or over a national road, any timber, stones or other material endangering the road users or deposits rubbish, debris or other material on a national road;



- (g) willfully or negligently damages any part of a national road;
- (h) fills or obstructs any ditch or drain made to carry water off a national road, whether on the national road or elsewhere, or by making dams, ditches, drains or other works, causes flooding of a national road; or
- (i) causes or allows any timber, sledge, plough or other heavy material or thing, not being wholly raised above the ground on wheels, to be moved along or across a national road.

(2) A person who commits an offence under subregulation (1) is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding twenty four months or both and in the case of a continuing contravention, is liable to an additional fine not exceeding five currency points in respect of each day or part of a day on which the offence continues.

(3) The Authority shall give written notice to a person who has committed an offence under subregulation (1) requiring him or her to—

- (a) pull down or remove the building or installation;
- (b) cut down or uproot the tree or plant;
- (c) clean the national road; or
- (d) alter or repair the national road, service road or entrance or means of access.

(4) The court may, in addition to the penalty prescribed in subregulation (2), order a convicted person to pay to the Authority the cost of removing the building, tree, plants or obstruction and restore the national road.

**54. Access without authorisation.**

A person, who constructs, maintains or alters a means of access to or from a national road without written authorisation by the Authority, commits an offence and is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding one year or both and in the case of a continuing contravention, is liable to an additional fine not exceeding five currency points in respect of each day or part of a day on which the offence continues.

**55. Damage to lights.**

A person who damages, destroys or breaks a light on a national road commits an offence and is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding twenty four months or both and in addition, court may order the convicted person to pay the cost of replacing the light.

**56. Obstruction of agent or employee of Authority.**

A person who resists, obstructs, hinders or assaults an employee or agent of the Authority in the performance of his or her duties commits an offence and is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding one year or both.

**57. Display of dazzling or distracting lights.**

(1) A person shall not erect, display or place a light on or near a national road in a way that is likely to affect visibility on a national road.

(2) A person who contravenes subregulation (1) commits an offence and is liable, on conviction, to a fine not exceeding two hundred currency points or imprisonment not exceeding twenty four months or both and in the case of a continuing contravention, is liable to an additional fine not exceeding five currency points in respect of each day or part of a day on which the offence continues.

## **SCHEDULE 1**

*Regulation 4*

### **CURRENCY POINT**

A currency point is equivalent to twenty thousand Uganda shillings.

## SCHEDULE 2

*Regulations 7(3), 13(2)(e), 14 (4),  
14(7) (c), 18 (2), 27 and 28*

### FEES FOR TEMPORARY USE OF NATIONAL ROAD, ROAD RESERVE OR FERRY LANDING FACILITY

No	Category	Rates (UGX) Type 1	Rates (UGX) Type 2	Rates(UGX) Type 3
		More than 2000 vehicles per day	200 - 2000 vehicles per day	Less than 200 vehicles per day
1	Registration Fee	5,000,000/= ( <i>payable by advertising firms and renewable every five years</i> )		
<b>CLASS ONE – BILLBOARDS AND OTHER FREE STANDING SIGNS</b> <i>(Payable for a permit valid for 1 year, 3 years or 5 years)</i>				
2	Billboard 72 square metres (sq.m)	3,000,000/=	1,500,000/=	1,000,000/=
3	Billboard 24sq.m – 48sq.m	1,200,000/=	900,000/=	700,000/=
4	Billboard 10sq.m – 23sq. m	850,000/=	500,000/=	400,000/=
5	Billboard 13sq.m maxilite on Type 1 roads	1,300,000/=		
6	Tri-vision signs - (Three- message signs that consists of triangular prisms placed inside a frame. The prisms rotate 120°, each showing a new message)	2,500,000/=	1,500,000/=	1,000,000/=
10	Billboard 1.5 sq.m -9 sq. m	500,000/=	350,000/=	250,000/=
11	Suburb signs (9 sq. m and below)  <i>Anything above this would be considered a billboard</i>	500,000/=	350,000/=	250,000/=
12	Advert signs on the dual carriageway central medians – single or double side	1,000,000/=		

<b>CLASS TWO - OTHER SIGNAGE</b>		
13	<b>Banners and flags (3 months and below)</b>	150,000/=
14	Boards advertising the provision of services	500,000 per year
15	Boards advertising the sale of goods	500,000 per year
16	Boards advertising the sale of fuel and oil products	1,000,000 per year
17	Product replicas and 3-D signs	1,000,000/=
18	Display advert clocks	2,000,000/=
19	LCD/LED boards	5,000,000/=
20	Signs on litter bins (per bin)	50,000/=
21	Signs on towers, bridges and pylons	40,000/= per sq. m
22	Passenger shelters signs or roadside station signs	1,000,000/=
23	Ferries – banners	5,000,000/= per ferry per year
24	Ferry landing facilities	2,000,000/= per ferry landing facility
25	Over bridge	5,000,000/=
<b>CLASS THREE – LAYING OF CABLES AND PIPES AND ERECTING OF POLES AND OTHER INFRASTRUCTURE ON THE ROAD RESERVES</b>		
26	Underground cables	100,000/= per km per year
27	Pipes	100,000/= per km per year
28	Poles or any other infrastructure used by utilities and telecoms (above ground)	100,000/= per km per year

### SCHEDULE 3

*Regulation 7(3) and (4), 14(2)*

#### APPLICATION FOR TEMPORARY USE OF NATIONAL ROAD, ROAD RESERVE OR ferry landing facility

Application Number.....

<b>PART A: PARTICULARS OF APPLICANT</b>					
Registered name					
Trade name					
TIN					
Postal address					
Physical address					
Email address					
Office Tel. No.					
Has any of your applications or permits ever been disallowed or cancelled?		Yes/No		In which Year	
Name the activity to be undertaken on a national road, road reserve or ferry landing facility					
<b>PARTICULARS OF CONTACT PERSON</b>					
First name		Middle name		Surname	
Telephone number			Mobile phone number		
Fax			Email address		
Postal Address	Box No.				
	Physical Address				
<b>PART B: PARTICULARS OF INFRASTRUCTURE/ACTIVITY</b>					
Nature/name of the billboard/signage/tool/infrastructure/activity			Physical location		

Location of the installation site/activity	GIS Coordinates	
	Landmarks main location features	
	Closest urban council/village	
	Road/highway	

Material used for the signage or infrastructure					
Does it have a single or double face (for adverts only)	Single		Double		Multi face
Is it a moving, revolving or flashing sign	Moving		Revolving		Flashing
How is the sign/infrastructure af-fixed?					
What are the dimensions	Length				
	Width				
	Thickness				
	Total height above ground level				
	Total height below ground level				
Colors used for: (for Adverts only)	Letters				
	Figures				
	Background				

Describe the advert on the ferry	
Describe the advert on the ferry landing site	
Describe the advert on the over bridge	
<i>Attach Artistic Graphic impression/ design and location sketch for proposed site</i>	
<div style="background-color: #c6e0b4; padding: 5px;"> <b>PART C: IMPORTANT</b> </div>	
1. Only applicants that have fully paid registration fees shall be processed ( <i>except for individual owners that are putting up their own adverts and do not need to pay registration fees</i> ).	
2. Each application form covers only one site.	
3. This application and subsequent approval is subject to change to cater for any changes in the laws, regulations or policies.	

**PART D: DECLARATION**

I/We hereby declare that the particulars herein are true and correct and that I/We undertake to abide by the terms and conditions as stipulated by the Authority					
First name		Last name			
Other names		Status (e.g. Director):			
Signature		Date		Place	
Note: <i>In the case of a company, partnership or trust, where the signatory is not a director, partner or trustee in the business, the application shall be accompanied by a letter of authority or powers of Attorney.</i>					



PART E: FOR OFFICIAL USE ONLY					
<b>Directorate of Road Infrastructure Protection</b>					
Registration number		Date of return:			
File reference number					
Observations regarding suitability of site					
Final recommendation	Suitable		Not Suitable		
Observations regarding suitability of specifications	Suitable		Not Suitable		
Final recommendation	Suitable		Not Suitable		
Amount assessed					
Date of assessment					
Payment receipt number					
Approval of permit:	Approved		Not Approved		
Reason in case of rejection					
Authorisation number					
Billboard/ advertising tool number					
Date of issue of permit					
Approved by Committee chairperson		Sign		Date	
Approved by Committee secretary		Sign		Date	

## SCHEDULE 4

*Regulation 13 (2) and 14 (1)*

### APPLICATION FOR REGISTRATION OF AN ADVERTISING FIRM

**Application number.....**

PART A: PARTICULARS OF APPLICANT					
Registered name					
Trade name					
TIN					
Postal address					
Physical address					
Email address					
Office Tel. No.					
Has any of your applications or permits ever been disallowed or cancelled?	Yes/No		In which Year		
Name the activity to be undertaken on a national road, road reserve or ferry landing facility					
PARTICULARS OF CONTACT PERSON					
First name		Middle name		Surname	
Contact Number:					

## SCHEDULE 5

*Regulations 14(5), 15 (3)*

### **PERMIT TO USE ROAD RESERVE OR FERRY LANDING FACILITY\*\***

This permit is issued to ..... of  
..... (*address*) to use.....  
road reserve or ferry landing facility to ..... (*describe*  
*intended use*).

This permit is subject to the following conditions—

- (a) the location of requested area is at..... measured  
from ..... to .....
- (b) the specifications of the intended structure including height, length, width  
or diameter and location with respect to the road reserve or ferry landing  
facility is as shown on the attached sketch plan;
- (c) the cost of installation, maintenance and removal of the structure shall be  
borne by the permit holder;
- (d) this permit shall expire after 60 days from the date of notice served by  
the Authority and stating reasons for termination of permit; and
- (e) the permit holder or his or her agent is granted leave to enter upon the  
land shown on the sketch plan referred to in paragraph (b) for the  
purposes of .....

Dated this ..... day of ....., 20 .....

.....  
EXECUTIVE DIRECTOR,  
*Uganda National Roads Authority.*

**PERMIT FOR LAYING LINES\*\***

This permit is issued to..... of  
.....(address) .....for  
laying of lines for railway\*/pipeline\*/telephone lines\*.....  
.....to be constructed over/across/  
beneath .....national road. This permit  
is subject to the following conditions—

- (a) the alignment of the lines shall be as shown on the enclosed sketch plan;
- (b) the widths of the area to be covered shall not exceed ..... metres;
- (c) compensation and cost of reinstatement of damaged road shall be paid to the Authority by ..... at the amount of ..... Ushs.
- (d) the alignment of the lines shall not traverse the existing legally placed lines or structure;
- (e) the cost of construction and maintenance of the lines shall be borne by the permit holder; and
- (f) the permit holder or his or her agent is granted leave to enter upon the land shown on the sketch plan referred to in paragraph (a) for the purposes of laying the railway\*/pipeline\*/telephone lines\*.

Dated this ..... day of ....., 20.....

*\*Tick whichever is applicable.*

*\*\* Choose whichever is applicable*

.....  
Executive Director,  
Uganda National Roads Authority.

## SCHEDULE 6

*Regulation 18 (1)*

### **CLASSIFICATION OF NATIONAL ROADS AND FERRY LANDING FACILITIES FOR ADVERTISING PURPOSES**

<b>Class type</b>	<b>Annual average daily traffic estimates</b>
Type 1	More than 2000 vehicles per day
Type 2	200 - 2000 vehicles per day
Type 3	Less than 200 vehicles per day

## **Cross References**

The Employment Act, 2006, Act No. 6 of 2006

The Engineers Registration Act, Cap. 271

The Ferries Act, Cap. 355.

The Inland Water Transport (Control) Act, Cap. 356

The Land Act, Cap. 227.

The National Environment Act, Cap. 153.

The Occupational Safety and Health Act, 2006, Act No. 12 of 2006

The Roads Act, Cap. 358.

The Traffic and Road Safety Act, 1998.

ENG. MONICA NTEGE AZUBA,  
*Minister of Works and Transport.*